

*I Mina'trentai Ocho Na Liheslaturan Guåhan*  
**BILL STATUS**

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	FISCAL NOTES	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	NOTES
<b>302-38 (COR)</b>	Sabrina Salas Matanane Christopher M. Dueñas Eulogio Shawn Gumataotao William A. Parkinson Jesse A. Lujan Joe S. San Agustin V. Anthony Ada Frank F. Blas, Jr. Vincent A.V. Borja	AN ACT TO <i>AMEND</i> §12206.2, §12206.3, §12206.4, §12206.5, §12206.6 AND § 12207 OF ARTICLE 2, CHAPTER 12, TITLE 10, GUAM CODE ANNOTATED, AS AMENDED BY P.L. 38-107 RELATIVE TO STRENGTHENING LICENSURE REQUIREMENTS, EXPANDING PRACTICE SETTINGS TO INCLUDE BOTH PUBLIC AND PRIVATE HEALTHCARE FACILITIES, MANDATING SUPERVISION AND PROGRESSIVE ASSESSMENT, AND UPDATING ENFORCEMENT PROVISIONS FOR INTERNATIONALLY TRAINED PHYSICIANS.	4/7/26 4:35 p.m.  4/8/26 10:38 a.m.	4/8/26	Committee on Health and Veterans Affairs.	Request: 4/8/26  4/24/26			




## COMMITTEE ON RULES

Vice Speaker V. Anthony Ada, Chairperson  
*I Mina'trentai Ocho Na Liheslaturan Guåhan*  
38<sup>th</sup> Guam Legislature

April 24, 2026

**To:** **Rennae V. C. Meno**  
Clerk of the Legislature

**From:** **Vice Speaker V. Anthony Ada**   
Chairperson, Committee on Rules

**Subject:** **Fiscal Note for Bill No. 302-38 (COR)**

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*Håfa Adai!*

Find the attached, Fiscal Note for the following bill:

**Bill No. 302-38 (COR).**

I also request that the same be sent to the respective Chairperson of the Standing Committee, to which this bill has been referred. Kindly copy the same to Management Information Services (MIS) for posting on our website.



**Bureau of Budget & Management Research  
Fiscal Note of Bill No. 302-38 (COR)**

**AN ACT TO AMEND § 12206.2, § 12206.3, § 12206.4, § 12206.5, § 12206.6 AND § 12207 ARTICLE 2, CHAPTER 12, TITLE 10, GUAM CODE ANNOTATED, AS AMENDED BY P.L. 38-107 RELATIVE TO STRENGTHENING LICENSURE REQUIREMENTS EXPANDING PRACTICE SETTINGS TO INCLUDE BOTH PUBLIC AND PRIVATE HEALTHCARE FACILITIES, MANDATING SUPERVISION AND PROGRESSIVE ASSESSMENT, AND UPDATING ENFORCEMENT PROVISION FOR INTERNATIONALLY TRAINED PHYSICIANS.**

**Department/Agency Appropriation Information**

<b>Dept./Agency Affected:</b> Department of Public Health & Social Services	<b>Dept./Agency Head:</b> Theresa C. Arriola, Director
<b>Department's General Fund (GF) appropriation(s) to date:</b> Operations (\$59,693,405); Health Insurance Premiums for Foster Children (\$2,359,215); Child Protective Services Program (\$2,220,129); Bureau of Social Services Administration (\$7,558,215); Grants for Homelessness (\$500,000)	<b>\$72,330,964</b>
<b>Department's Other Fund appropriation(s) to date:</b> Environmental Health Fund (\$1,586,489); Health Professional Licensing Office Revolving Fund (\$333,181); Office of Vital Statistics Revolving Fund (\$224,713); DPHSS Sanitary Inspection Revolving Fund (\$481,089); Healthy Futures Fund for Guam Cancer Registry (\$389,144)	<b>\$3,014,616</b>
<b>Total Department/Agency Appropriation(s) to date:</b>	<b>\$75,345,580</b>

**Fund Source Information of Proposed Appropriation**

	General Fund:	(Specify Special Fund):	Total:
<b>FY 2025 Unreserved Fund Balance</b>		\$0	\$0
<b>FY 2026 Adopted Revenues</b>	\$0	\$0	\$0
<b>FY 2026 Appro. (P.L. 38-60)</b>	\$0	\$0	\$0
<b>Sub-total:</b>	\$0	\$0	\$0
<b>Less appropriation in Bill</b>	\$0	\$0	\$0
<b>Total:</b>	\$0	\$0	\$0

**Estimated Fiscal Impact of Bill**

	One Full Fiscal Year	For Remainder of FY 2026 (if applicable)	FY 2027	FY 2028	FY 2029	FY 2030
<b>General Fund</b>	\$0	\$0	\$0	\$0	\$0	\$0
<b>Special Fund</b>	\$0	\$0	\$0	\$0	\$0	\$0
<b>Total 1/</b>	\$0	\$0	\$0	\$0	\$0	\$0

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|---|-----------|-------------------------------|----------------------------------|
| 1. Does the bill contain "revenue generating" provisions?<br>If Yes, see attachment   |           | / / Yes                       | / X / No                         |
| 2. Is amount appropriated adequate to fund the intent of the appropriation?<br>If no, what is the additional amount required? \$ _____  | / X / N/A | / / Yes                       | / / No                           |
| 3. Does the Bill establish a new program/agency?<br>If yes, will the program duplicate existing programs/agencies?<br>Is there a federal mandate to establish the program/agency? | / X / N/A | / / Yes<br>/ / Yes<br>/ / Yes | / X / No<br>/ X / No<br>/ X / No |
| 4. Will the enactment of this Bill require new physical facilities?   |           | / / Yes                       | / X / No                         |
| 5. Was Fiscal Note coordinated with the affected dept/agency? If no, indicate reason:<br>/ X / Requested agency comments not received by due date                                 | / / Other | / / Yes                       | / X / No                         |

<b>Analyst:</b>  Tyler Bautista, BMA II	<b>Date:</b> 04/22/2026	<b>Director:</b>  Lester L. Carlson, Jr., Director	<b>APR 24 2026</b>
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**Notes:**  
1/ See attached comments.

BUREAU OF BUDGET AND MANAGEMENT RESEARCH  
COMMENTS ON BILL NO. 302-38 (COR)

The proposed legislation intends to amend § 12206.2, § 12206.3, § 12206.4, § 12206.5, § 12206.6 and § 12207 of Article 2, Chapter 12, Title 10 Guam Code Annotated, as amended by P.L. 38-107 to strengthen licensure requirements expanding practice settings to include both public and private healthcare facilities, mandating supervision and progressive assessment, and updating enforcement provisions for internationally trained physicians.

Per the legislative findings and intent, Guam continues to experience severe shortages of licensed physicians in specialized fields of medicine which negatively impact timely, high-quality healthcare services. Internationally trained physicians (ITPs) represent a highly skilled and underutilized resource that can significantly alleviate these provider gaps, in which modernization of the current regulatory framework is required to ensure both increased access to care and the maintenance of rigorous clinical standards. To ensure the safety and competency of the medical workforce, it is necessary to align Guam's licensure requirements for ITPs with emerging national models, which will ensure that all practicing physicians meet a uniformed baseline of medical knowledge and clinical skill. Additionally, a structured period of supervision is essential for the successful integration of ITPs into the local medical community by establishing a two-year provisional licensure period to allow for continuous observation and progressive assessment by board-certified physicians prior to permanent licensure in order to maximize the impact of Guam's healthcare infrastructure benefit from increased provider capacity in both public and private healthcare settings. Lastly, the intent is to establish a rigorous yet accessible pathway for ITPs to practice on Guam by mandating high standards of education and prior clinical experience inclusive of three (3) years of full-time practice in a specific specialty and recent clinical activity in order to safeguard patient safety while expanding the availability of specialized medical services on Guam.

The proposed legislation seeks to amend current statutes to include private healthcare facilities, ensuring that any applicant has satisfied education, certification, and examination requirements; ensure the applicants have received post-graduate training based on national standards in addition to holding an unrestricted medical license in another country with at least three (3) years of full-time clinical practice in the same specialty. These ITPs shall only practice within the specialty or subspecialty in which they are licensed and certified while under the continuous supervision of a physician who holds a valid, unrestricted license to practice medicine in the United States and who is board-certified in the same specialty with written evaluations to be submitted to the Board in six (6) month intervals for the first two (2) years under a provisional license. Once all requirements are met, the Guam Board of Medical Examiners (GBME) shall issue a permanent license to an ITP within ninety (90) days, in which the license shall be maintained in good standing pursuant to the GBME. Should an ITP practice a specialty or subspecialty outside of the licensed practice, they are subject to penalties under Guam law, including fines not to exceed \$10,000.00 per offense and is subject to disciplinary action from the Board.

The proposed legislation also seeks to mandate that the GBME adopt rules necessary to issue an ITP license within ninety (90) days upon enactment, in addition to adopting rules establishing standards for supervision and progressive assessment of ITPs during the provisional licensure period consistent with the standards of the Accreditation Council for Graduate Medical Education (ACGME) accredited training programs.

Based on the mandate for the GBME to adopt rules and regulations, the Bureau notes that there may be an administrative fiscal impact to the Government of Guam. Absent correspondence from the DPHSS relative to the total administrative costs of adopting rules for both ITPs and establishing supervision and progressive assessments of the ITPs, the Bureau is unable to determine the full fiscal impact at this time.